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PUBLIC WORKS HEARING,

Taken at City of Chula Vista, 1800 Maxwell Road,
Chula Vista, California, commencing at 7:00 p.m.,
Tuesday, April 29, 2008, before Deborah M.
O'Connell, CSR 10563.

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ASPEN ENVIRONMENTAL GROUP

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ALSO PRESENT:

17

TRACY CLINE

18

JOSIE MC NEELEY

19

HANK LEVINE

20

WAYNE DICKEY, AUDIENCE PARTICIPANT

21

JIM PEUGH, AUDIENCE PARTICIPANT

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PUBLIC WORKS HEARING

MR. OBERBAUER: My name is Tom Oberbauer, from the County of San Diego. And this evening, we're at the formal scoping meeting for the Otay River Watershed Special Area Management Plan, or SAMP. And with us here today, who are going to make presentations is Jae Chung, from the Army Corps of Engineers; and Laurie Monarres, from the Army Corps of Engineers; also Michelle Mattson; and additional people, Tracy Cline, in the back, is from the County Planning Department.

Michelle, I should mention, is from the Aspen Environmental. She is the consultant working on it. We also have Josie McNeeley, from the City of Chula Vista, and Hank Levine, from the City of Imperial Beach.

And basically the order of events that we're going to be going through this evening is we're going to give a presentation about the Special Area Management Plan and the process with me providing a background of it. And Jae is going to provide some more specific technical discussion about how SAMP works.

And Michelle is going to talk about how some of the things that are -- significant issues and resources and those kinds of things in the Otay River Watershed planning area.

1 After that, we have discussions of issues and
2 questions. And since this is a formal scoping process,
3 we're looking for formal comments. And you can either
4 provide them in writing, submitting them before June
5 18th, to Laurie, at this address up here, or you can
6 provide them later to the court reporter verbally, who is
7 here.

8 And there are sign-in sheets in the back. There
9 are the sign-in sheets in the back, and there are sheets
10 in the back that you can fill out for specific comments.

11 Does anybody have any questions about that at
12 this point?

13 Okay. I'm going to provide a little background
14 about why the County of San Diego is interested in this
15 SAMP process, and why we're even doing this, and why some
16 of the other -- as a regulated agency, why we would be
17 interested in doing this. Because there are other
18 agencies, City of Chula Vista, City of Imperial Beach,
19 City of San Diego that are also involved.

20 Since the Environmental Quality Act was -- the
21 California Environmental Quality Act was put into place
22 in the early 1970's, the mitigation for projects occurred
23 frequently in a piece-by-piece or case-by-case basis.
24 The result was often small patches of open space, and
25 mitigation occurred in an uncoordinated fashion.

1 The Multiple Species Conservation Plan that was
2 adopted by first the City of San Diego, and then the
3 County of San Diego, and the City of Chula Vista, was
4 generated as a means to create consistency in the process
5 for environmental review and directed mitigation. So it
6 helps assemble and preserve what's truly meaningful for
7 the habitat conservation needs rather than small postage
8 stamp properties, set aside throughout the area.

9 The MSCP program has been very successful in
10 terms of creating more consistent review for mitigation
11 of land development impacts. And it's attracted Federal
12 and State funds so that significant areas of land have
13 been acquired to implement the plan. While the MSCP
14 applied to upland habitat and specific wetland species,
15 it did not create coverage for the wetland habitats as a
16 whole.

17 After the MSCP from the City of San Diego was
18 approved, the City of San Diego created a Wetlands Task
19 Force with representatives from the Army Corps of
20 Engineers, the EPA, and the County of San Diego, and
21 others, to identify a process for obtaining wetland
22 coverage under the similar process and Multiple Species
23 Conservation Program.

24 A watershed management plan has been created for
25 the Otay River Watershed through coordination with the

1 City of San Diego, the County, the City of Imperial
2 Beach, and the City of Chula Vista. This plan was
3 approved about two years ago.

4 The Watershed Management Plan identifies goals
5 and concepts for the Otay River Watershed; however, the
6 concept of a SAMP is to provide a regulatory basis and
7 framework for watershed planning.

8 The Otay River Watershed was selected as a
9 prototype for the SAMP process because a large amount of
10 the land has been set aside under the MSCP program, and
11 some of it was already under public ownership. And there
12 are pressures for urban development in the western
13 portion.

14 From the standpoint of regulated agencies, the
15 SAMP process is designed to pull together overlapping
16 Federal, State, and local programs, as well as
17 substantial data requirements, and create a coordinated
18 process for obtaining a number of different Federal and
19 State permits, similar to what the MSCP does for
20 endangered species issues. However, a SAMP is even more
21 comprehensive in that it addresses a much wider variety
22 of permit types than the MSCP because there are a number
23 of permits associated with State and Federal requirements
24 for wetlands and waters in the United States.

25 The current process of project-by-project and

1 permit-by-permit mitigation and conservation, one spot at
2 a time, cannot be efficient, cannot be made to be
3 efficient. The SAMP is a means to bring all of these
4 issues together and focus on conservation.

5 So at this point, I'm going to go to the next
6 slide, please. So the purpose of the SAMP, the purpose
7 of the SAMP in general, then, is to develop and implement
8 a watershed base plan that provides for long-term,
9 long-range preservation enhancement of important aquatic
10 resources, while accommodating appropriate development,
11 infrastructure, recreation, and other economic
12 activities. And that is a key part of it. It preserves
13 habitat; it is designed to protect wetland habitats; and
14 it's also designed to facilitate the permitting process
15 for appropriate types of development.

16 Next slide, please. The objectives are:
17 Preservation and enhancement of existing aquatic
18 resources in the Otay River Watershed; accommodation of
19 development and other economic activities through a
20 streamlined programmatic permitting process, under
21 Section 404 of the Clean Water Permitting Program. It
22 also coordinates among resource agencies and regulatory
23 programs, including those related to aquatic resources,
24 and endangered species and water quality.

25 As I mentioned, it ties together the MSCP-type

1 planning for wetlands and habitats. And it involves the
2 acquisition of land and conservation easements to advance
3 the preservation of important resources.

4 So all of these things are reasons why, as one of
5 the regulated agencies, the County of San Diego is
6 interested in seeing a Special Area Management Plan, or
7 SAMP, created for the Otay River Watershed.

8 At this point, I'm going to turn over the
9 discussion to Jae Chung, who will talk about the
10 mechanics of the SAMP project.

11 MR. CHUNG: I'm with the Corps of Engineers.
12 The Corps of Engineers has been in charge of the Section
13 404 permit program for over 30 years. We're always
14 striving to improve our process in terms of protecting
15 aquatic resources, in terms of developing a speedier
16 resolution to some of these permit actions.

17 We have learned quite a bit over the years.
18 We've learned that acres of impact directly affected by
19 permit action isn't always the best indicator of what is
20 in effect. Sometimes you have effects to maybe a small
21 piece of wetland that has substantial consequences to
22 habitat, water quality, or hydrology. And other cases,
23 it might have larger impact to large amounts of these
24 resources that have minimal effects to the aquatic
25 environment overall. So we need to look at different

1 ways of measuring and assessing impacts than we currently
2 do right now.

3 As you know, our program is based on permits.
4 People apply to us for permits; we react. There isn't as
5 much long-range thinking and planning that is possible
6 under this current approach. We've learned we need to be
7 proactive, take a larger perspective, in terms of both
8 time and area, in order to have a better strategy in
9 protecting these resources and minimizing certain delays
10 to eligible activities.

11 One thing we've learned over the past ten years
12 is, effective landscape changes. You can change the
13 landscape, increasing permits cover the -- alter
14 hydrology, without stepping one foot into the wetlands.
15 And these overall effects in the landscape have drastic
16 consequences into these aquatic resources. One thing we
17 need to do concerning the larger landscape effects is
18 better address them in order to have holistic protection
19 of wetlands under aquatic resources.

20 The National Academy of Science, in 2001, has
21 pointed out that our mitigation and restoration is often
22 ineffective. It is often piecemeal. It doesn't look at
23 larger pictures; and consequently, we're not doing the
24 job that we're set out to do. That needs to change.

25 Lastly, one of the biggest complaints about our

1 permit program is that we don't address indirect effect
2 and cumulative effect as well as we need to. This is a
3 charge we need to fulfill. It's part of our regulation,
4 and we have not been able to have techniques and methods
5 to better address these requirements.

6 Next slide. So obviously, our permit program
7 needs that improvement. We all know that;
8 environmentalists know that; the developers know that.
9 We need to develop something in place of our current
10 system in order to accomplish everyone's objectives.

11 We understand the community has certain desires.
12 We don't want a free pass. We want predictability and
13 outcome in mitigation. We want better tools to help them
14 plan better in the future. We also want to minimize
15 their delays. Sometimes they want a permit action that
16 would essentially give the environmental community what
17 they need, but it could be accomplished within a short
18 amount of time. They prefer that rather than taking
19 three to six months.

20 The environmental community has certain desires,
21 too. They want better protection of aquatic resources.
22 Certain aquatic resources have key habitat, water
23 quality, or hydrology services, and we need to better
24 protect those for the public.

25 We need to have more effective compensatory

1 mitigation. A lot of the time, the environmental
2 community gets frustrated at seeing wetlands being
3 impacted, and the compensation not addressing those
4 losses. We need to do a better job with that.

5 And we believe that the current approach, by
6 looking at the watershed, is more effective than what
7 we're doing now. It helps us plan for a long-term future
8 over a larger area. It helps us be more effective in
9 planning strategically, and it will help us get better
10 outcomes than we currently do.

11 Next slide. The essential philosophy is that not
12 all aquatic resources are equal, right. Some of the
13 aquatic resources have a lot of functions; some do not.
14 It is important to identify those types of resources that
15 have different levels of functions.

16 The aquatic resources will allow habitat, water
17 quality, or hydraulic function needs to be better
18 protected. We need to minimize impact to those types of
19 resources because they'll have immediate benefits to
20 downstream in the surrounding area.

21 Conversely, there is lower-value aquatic
22 resources that aren't used by birds, invertebrates,
23 amphibians, or reptiles that don't have much hydrology
24 services and that don't have much water-quality benefits.
25 We believe we need to have a different approach towards

1 regulating those types of resources.

2 And our key here is to identify those
3 higher-integrity resources in the watershed. We call
4 them aquatic resource integrity areas. Where we find
5 them will determine how we develop our policies.

6 Next slide. The Corps expects a lot out of the
7 SAMP. We expect full input from all interested parties,
8 local concerned groups, environmentalists, developers,
9 homeowners, trails people, recreational activists. We
10 need that kind of response and input from everyone
11 involved in order for this to work.

12 We also need full involvement by State and
13 Federal agencies, the Department of Fish and Game, the
14 EPA, the regional boards. Their input needs to be
15 considered and provided.

16 Our decision-making will be supported by the best
17 available science and data. Given this is a large area,
18 we rely heavily on remote sensing. We can conduct remote
19 sensing test studies effectively and cheaply. And we'll
20 rely on much remote sensing data in order to support our
21 decision-making.

22 We'll also look at the current literature on
23 watersheds and landscapes. Again, much has been written
24 in the past ten years that address and pretty much cover
25 buffer zones and other effects on the landscape that are

1 relevant to our concerns.

2 Ultimately, the Corps seeks a win-win solution.
3 We want a balance between reasonable economic development
4 and environmental protection. We believe that everyone
5 at the table must have some perception of gain,
6 otherwise, we're not doing our process right. So
7 everyone here at the table, we need to consider your
8 concerns and best address them adequately.

9 And the next slide will be taken over by Michelle
10 Mattson, who will cover the specifics of what's been done
11 and the technical base plan.

12 MS. MATTSON: Hi. Okay, so I'm going to
13 provide a quick watershed overview, talk about the WMP
14 and the SAMP, and how they are complementary plans. I'll
15 talk a bit about the WMP components that are beneficial
16 to the SAMP and then the SAMP components and what is
17 next. So our watershed is 93,000 acres. It's a pretty
18 large watershed for Southern California. The population
19 in housing and work places in this watershed are
20 anticipated to double in the next 20 years or so.

21 As you can see by the map here, most of the open
22 space, or MSCP preserve areas, are east of the Otay Lake.
23 Most of the existing development is located west of the
24 Otay Lake, with a couple of exceptions there, Otay River
25 main stem runs down the center of this lower portion of

1 the watershed. That is within the OVRP, and it is
2 anticipated to be preserved. And the U.S. Fish and
3 Wildlife Refuge is right adjacent to the San Diego Bay.
4 Currently, there is about 54 percent of the watershed
5 within preserves -- within existing or acquired
6 preserves.

7 Next slide. So the WMP and the SAMP are
8 complementary, but they're different in key ways. The
9 WMP is a planning-level document. It developed watershed
10 management strategies. So first, we identified some
11 goals for the watershed that were important to the
12 stakeholders in the community, and we identified and
13 evaluated problems and devised solutions to those
14 problems. Again, it is a planning-level document. It is
15 for the watersheds, so it addresses both the aquatic
16 resources and the uplands.

17 The SAMP is a comprehensive aquatic resource
18 regulation and planning document, focused again on the
19 aquatic resources that are regulated by different
20 regulatory agencies, like the Corps, through Section 404
21 of the Clean Water Act, but also the Regional Water
22 Quality Control Board, through Section 401 of the Clean
23 Water Act, as well as California Department of Fish and
24 Game, through Section 1600 of the State Fish and Game
25 Code.

1 The SAMP is designed to balance the protection,
2 restoration, and enhancement of the aquatic resources
3 with existing and future land uses. The SAMP is the --
4 or the WMP is the foundation -- well, yes. A lot of the
5 baseline data we have collected so far, and the WMP
6 process, is a foundation for the SAMP and for permit
7 streamlining. So some of the WMP components that benefit
8 the SAMP include a whole suite of baseline studies that
9 were done.

10 We've compiled a lot of existing data. You can
11 look around the room and see maps here of vegetation,
12 soils, geology, etc. There has been some analysis
13 completed on specific best management practices that are
14 applicable to this watershed, the types of soils and
15 geology that are here in this watershed and that are most
16 affected.

17 There have been a suite of strategies designed
18 for the watershed to protect, enhance, restore, and
19 manage watershed resources, not just aquatic resources,
20 but again, terrestrial resources as well. And these
21 baseline studies, as I just said, are the foundation for
22 evaluating the project alternatives that we'll be looking
23 at through the SAMP process.

24 Next slide. So here is just four graphics of --
25 you know, just like you see around the room, some of the

1 baseline data that has been compiled. So the top is a
2 shaded relief maps, so it's going to show topography in
3 the watershed, vegetation communities, soils, and
4 geologic formations.

5 Next slide. So again, through the WMP process,
6 we developed several strategies recommended to protect,
7 enhance, and restore and manage watershed resources.
8 Many of those will be either fully or partially
9 implemented through the SAMP, and that includes:
10 Eradication of non-native flora and fauna in the
11 Watershed; and prevention of re-infestation; implementing
12 setbacks or buffers to aquatic resources for new
13 development; protecting and enhancing habitat linkages;
14 restoring the lower Otay River flood plain; and restoring
15 urban creeks.

16 So all of these things sound like they're very
17 beneficial to aquatic resources, right, but they have
18 temporary impacts. So all restoration activities,
19 removing concrete from streams, etc., require a permit.
20 The SAMP is a way to obtain those permits without having
21 to go through a lengthy regulatory process.

22 Next slide. So the SAMP -- some of the initial
23 components of the SAMP have already been started, and
24 that includes technical studies developed by the Army
25 Corps of Engineers. So the Corps has already completed

16

1 planning-level delineation and assessment of riparian
2 ecosystem integrity. We've identified the overall
3 project purpose for the SAMP. We're currently in the
4 process of developing, analyzing alternatives, and then
5 we'll start the development of mitigation monitoring and
6 management plan.

7 We'll complete a NEPA and CEQA review, and then
8 finally, obtain permits, including regional and
9 programmatic permits through Section 401 of the Clean
10 Water Act. So this is also -- it's also up on the wall
11 here, this is the Corps' planning-level delineation.

12 The Corps is using remote sensing maps in all of
13 the streams that are anticipated to be regulated by them
14 and by Fish and Game. They mapped them into three
15 different types of -- or three different types of
16 streams: Washes, tributaries, and main stems. We've
17 modified this map slightly.

18 We've included vernal pool mapping that was done
19 by -- or compiled by the U.S. Fish and Wildlife Service.
20 And we've applied some -- we've worked with the Corps to
21 apply some widths to several types of streams that were
22 mapped as line data.

23 So in order to use this to estimate the amount of
24 acreage in the watershed and to assess different
25 alternatives, and compare impacts to aquatic resources,

1 we needed to be able to estimate acreage. So we've
2 applied some widths, made some assumptions, and applied
3 some widths to line data that was compiled by the Corps.

4 Next slide. So here are three maps. Again,
5 they're up here if you want to look at them more closely.
6 These are graphics of the Corps' assessment of riparian
7 ecosystem integrity. They assess 27 different variables
8 and put them in some very complicated algorithms and
9 provide integrity indices for habitat, water quality,
10 and -- what is the third one? And hydrology, that's
11 right.

12 The hydrology and waterfalling score are very
13 similar. Those are on the bottom. You can see, the
14 highest-scoring aquatic resources overlap with existing
15 open space, and so that is in the dark green area. So
16 that's primarily east of the watershed; whereas,
17 lower-scoring aquatic resources occur in the western
18 portion of the watershed, where existing development is.
19 And so you get those impacts from just being in close
20 proximity to development.

21 Next slide. So right now, we're looking at
22 developing a suite of SAMP alternatives. The SAMP
23 alternatives will look at future land uses based on the
24 existing general plan or on anticipated updated general
25 plans. Alternatives will analyze traditional approach to

1 conservation, so as Tom and Jae had talked about, the
2 traditional approach is either avoiding or mitigating
3 on-site. So that would look at conservation of aquatic
4 resources sort of on private property.

5 Alternatives will also analyze a watershed
6 approach to conservation, which may include focus
7 preservation enhancement, so in areas that we've
8 identified as either having higher integrity or have been
9 impacted for whatever reason but are adjacent to preserve
10 areas and can benefit the Watershed by -- through
11 enhancement or restoration.

12 There will be some alternatives that maximize
13 open space, and then others, of course, that maximize
14 development, alternatives that avoid specific aquatic
15 resources, so high-integrity resources, and then
16 alternatives that combine several of these approaches.

17 Next slide. There are going to be some no SAMP
18 alternatives as well. There are three right now. One is
19 a no action. So that would mean that no SAMP would be
20 completed, and we would just continue on the existing
21 program of project-by-project approach. The problem with
22 this, as stated earlier, there is not a clear way for the
23 regulatory -- regulators to assess indirect and
24 cumulative effects.

25 The next no SAMP alternative is with no Federal

1 action and full realization of general plan. So that
2 would mean that no impact to aquatic resources and
3 watershed could occur. No permits would be issued, but
4 that we would realize all of the land use anticipated in
5 the general plan. So all aquatic resources would have to
6 be avoided. You'd have to bridge them. We'd have
7 streets, etc., and densities in the uplands may have to
8 increase in order to realize what the general plans'
9 goals are.

10 The final no SAMP alternative is, no Federal
11 action and a partial general plan, same thing, except
12 that we don't increase densities in the uplands in order
13 to, you know, fully realize what the general plans have
14 projected for future land uses.

15 Next slide. We're starting to develop the
16 initial pieces of the mitigation monitoring and
17 management plan. So first we're looking at the
18 strategies that were developed in the WMP, including best
19 management practices specific for this watershed, and
20 developing a strategy for aquatic resource buffers, what
21 is -- you know, what is an effective aquatic resource
22 buffer? And is it different for different land use
23 types?

24 We've already developed a model to identify
25 suitable areas in the watershed for preservation,

1 enhancement, and restoration. I'll show you a map of
2 that next. And we'll start to develop mitigation
3 monitoring guidelines for aquatic resources.

4 So this -- anyone who is applying for
5 authorization for a permit under the SAMP would have to
6 comply with the mitigation monitoring management plan.
7 They'd have to develop, design their plan to be in
8 compliance, and whatever impacts they have would be
9 permitted by the SAMP, and whatever mitigation -- their
10 mitigation would have to comply with the plan.

11 So we would have focused mitigation in areas that
12 we've identified as being most suitable, or having the
13 most likelihood for success, and they would have to
14 monitor those according to our criteria. They wouldn't
15 be able to develop sort of their own habitat mitigation
16 monitoring plan, which is what occurs now under the
17 project-by-project program.

18 Next slide. This is a graphic that shows the
19 outputs for our wetland creation enhancement model
20 results. So a lot of variables went into this model,
21 such as proximity to preserve areas, proximity to main
22 stems, anticipation of adequate hydrology there to create
23 additional aquatic resources.

24 The green areas are areas that were mapped within
25 base of species, and so those are suitable for

1 enhancements. So enhancements could just include basic
2 removal and replanting. So that is all that green
3 through the OVRP, which is a project that is anticipated.

4 Let's see, what else? I think that's about it.

5 Next slide. And so what is next? The
6 preparation of the SAMP and the preparation of the EIS,
7 which is this scope in the meeting, in sort of a kickoff
8 of developing EIS, the completion of the 404 B-1
9 analysis, and then issuing permits.

10 Are there any questions? No? Small group. Very
11 nice.

12 MR. OBERBAUER: Again, this will be on the
13 website for various -- the County is going to put it on
14 our website under the MSCP program, and it's going to be
15 on the Army Corps of Engineers' website as well.

16 So if you have any comments, you can fill out the
17 sheet, you can mail them in, or you can speak to the
18 court reporter.

19 MR. DICKEY: When you put it on the website,
20 the maps especially, are they going to be any better than
21 this? This is what I printed out this afternoon, and
22 they're so small, you can't read anything on them. You
23 just get a general idea. So there are a few of them that
24 are okay, but the rest of them are worthless.

25 The idea is great. In here, it's great. I can

22

1 see it. And I've been working with this now for what,
2 four years. But if that is what you're putting on the
3 web, you're wasting your time.

4 MS. MATTSON: I don't think -- the public
5 notice was completed by the Corps, and that's our fault
6 because we didn't provide them with graphics in --

7 MR. DICKEY: There is only one per page, and
8 the page is only a third filled. You see what I'm
9 getting at?

10 MS. MATTSON: Yeah.

11 MR. DICKEY: And if you can enlarge it,
12 please do.

13 MS. MATTSON: They're actually pretty --
14 they are pretty high-quality graphics; we just didn't
15 provide them to the Corps in a way that they could --

16 MR. DICKEY: I tried to use a magnifying
17 glass to read what it said. Glasses didn't do it.

18 I think otherwise, I've been buying this all
19 along. I had one other question. And that is maybe a
20 technical thing that shouldn't be brought up here. It's
21 not a part of this. But it's a question, one of the
22 ideas was -- we talked numerous times about Imperial
23 Beach, Chula Vista, San Diego, and the County
24 individually in this group, but in this one particular
25 paragraph we're talking, we left Chula Vista out. And I

1 was wondered whether that was an oversight.

2 MS. MATTSON: I think that was an oversight.

3 MR. CHUNG: That was an oversight.

4 MR. DICKEY: Are you aware of where it is,
5 what it is?

6 MR. CHUNG: Okay --

7 MR. DICKEY: I think Chula Vista should be
8 included, and they were not.

9 MS. MATTSON: Yes.

10 MR. CHUNG: Yes.

11 MR. OBERBAUER: They were intended to be
12 included.

13 MR. DICKEY: I used to do technical letters,
14 and that's why I pick up on things like this.

15 MR. CHUNG: Thank you.

16 MR. PEUGH: Tom, can I ask a question. When
17 I look at the documents, and the planning -- when I look
18 at the document with the planning level, the integrity
19 document, I came across a term "abandoned flood plain
20 terrace," which is kind of dismissive. But obviously,
21 the abandoned flood plain areas aren't abandoned. They
22 aren't used every single year.

23 And you can see the problems we have in the
24 San Diego River, where the abandoned flood plain there
25 now has a storage whenever there is a nature flood. And

24

1 they -- many of the abandoned flood plain areas have been
2 filled to higher levels to basically channelize the river
3 to the fill area.

4 So I'm really concerned with that dismissive
5 term. That could lead to this river looking like the
6 San Diego River. And I don't see any reason the flood
7 plains shouldn't be protected, including what is called
8 the abandoned flood plain area. Because that's really
9 essential.

10 And one really important part of this river is,
11 it connects the South San Diego Bay national wildlife
12 inland refuges, and they're both part of the MSCP, and
13 that connection has wildlife that moves back and forth.
14 And if you get rid of those flood plain terraces, then
15 there is no high-water refuge for the wildlife. And so
16 in the case of a serious flood, the wildlife would be
17 eliminated.

18 So my hope is, those upper parts of the flood
19 plain can be taken more seriously than the documents
20 imply -- and the acquisition of the wetlands, one of the
21 objectives is, acquisition of conservation land and
22 easements, like the MSCP. But I asked around, and there
23 doesn't appear to be any source of funding for acquiring
24 high-value aquatic resources like there allegedly was for
25 MSCP.

1 And so I don't know how that acquisition is going
2 to be done until you get that on mitigation, which is
3 usually not the least bit sufficient. And so I kind of
4 would like to know -- what I'd like to have is some
5 confidence that there really is a source of funds for
6 acquisition and to acquire resources in this watershed.

7 And then another question is, since the Corps
8 doesn't protect isolated wetlands and ephemeral streams,
9 they are absolutely essential for the protection of our
10 watershed. And so will they be protected under this
11 program or not? If they aren't, the program, it simply
12 isn't going to work, protecting the watershed.

13 And then I was concerned, one of the things I saw
14 in the previous presentation, under alternatives, when
15 the talk was for concentrating the mitigation and
16 conservation in the MHPA, which to me, seems to be a
17 philosophical problem. The MSCP said wetlands would be
18 preserved inside and outside. So it seemed like leading
19 toward only protecting the wetlands, and MHPA is a
20 violation of the MSCP.

21 And I was concerned that the acquisition and
22 integrity study talked about subsequent studies that will
23 happen. But under habitat studies, it said
24 "potentially," in parenthesis. And I don't know how you
25 can effectively design this program without doing really

26

1 exhaustive habitat studies.

2 And another concern is, it comes from my
3 association with the San Diego River, is the importance
4 of linkages between tributaries and the river. And in
5 the San Diego River, they're all isolated. And I hope
6 when you talk about linkages, you're not only talking
7 about across country linkages, but those linkages between
8 tributaries and mainstream of the river.

9 And lastly, the geographics this time did talk
10 about restoration potential. But again, I have a concern
11 when you talk about looking at high value and low value,
12 and not looking at whether the low value is essential for
13 the integrity of the entire system. And that needs to be
14 emphasized a lot more.

15 And I think that's it. Thank you.

16 MR. OBERBAUER: Should we try to respond to
17 some of these now?

18 MR. CHUNG: Thank you, Jim. Those are
19 excellent comments. Do you want the answers now, or do
20 you want them in the future?

21 MR. PEUGH: Whatever you can do. I'm
22 particularly worried about the one about the isolated
23 wetlands.

24 MR. CHUNG: Let's go back, linkages -- and
25 understand, we identify linkages that would be the higher

1 protected areas of upstream and downstream. We want to
2 restore those, if possible. That's an objective; we want
3 continuous riparian corridors, so we agree with you
4 there.

5 If it's possible, we'd like to pursue it. We
6 realize it's always going be hurdles in front of us.
7 It's something worth attempting. Ecosystem integrity
8 studies, the methods we use are actually very comparable
9 to other ecosystem integrity studies. One study we did
10 was for AD index of biological integrity. And we
11 realized that our habitat index scores have a high
12 correlation with AD and IBI scores. So we believe our
13 habitat index scores are well -- consider other habitat
14 studies very well.

15 So we think the high correlation merits the use
16 of this type of methodology, which is faster and more
17 cost effective.

18 Alternatives that would concentrate mitigation
19 and MSCP areas, I don't have an answer for that right
20 now. We'd like to restore not just areas within the
21 MSCP, but outside. Because there is still habitat
22 outside the MSCP protected areas that should be
23 considered.

24 Are we able to restore all of them? Well, that
25 is a tall order. It's worth trying, but I can't

1 guarantee that that would be realized. Will isolated and
2 Federal streams be protected? Some of them already are.
3 We have to determine isolation and jurisdiction on a
4 case-by-case basis. So I would say, in practice, a lot
5 of them would be, it's just we can't say that our program
6 would protect all of them. It's always hard to find that
7 particular nexus between some of these features and our
8 statutory authority as defined by the Supreme Court.

9 MR. PEUGH: Can I ask about the Fish and
10 Game requirements that are different than yours, and
11 apparently you're going to incorporate Fish and Game
12 permitting in this, too, so it seems like in that case,
13 you're obligated to.

14 MR. CHUNG: And a lot of times if you
15 protect uplands, you'll protect some of these features as
16 a by-product. They may not necessarily be directly
17 protected, but they may be a by-product of the efforts of
18 MSCP and the SAMP's.

19 MS. MATTSON: But the Corps' delineation did
20 map streams, right. All the washes that are shown in
21 orange on here, like this brown color, those are the
22 ephemeral washes. The uplands that don't support
23 riparian habitat, that are vegetated primarily with
24 uplands.

25 MR. PEUGH: I'm just concerned the watershed

1 will degrade seriously if those aren't protected by
2 somebody. If the SAMP is going to do all the aquatic
3 resources and protection, it needs to be in the SAMP.

4 MR. CHUNG: It's a challenge, let's say
5 that. It's a challenge. I can't say where we'll be at
6 the end of the day, but that's something that is to be
7 considered. But there are obviously challenges to doing
8 what we want to do in terms of protecting the watershed.
9 I can't give you any final answer on that right now.
10 That's why we have you here to prepare the EIS.

11 Your second comment about acquisition of land,
12 well, that is something the County and the Corps will
13 discuss. Obviously that's a good question, where is the
14 money coming from. That's a legitimate concern. The
15 agencies don't have money coming out of their pockets and
16 neither do we. At the same time, that is a goal, how do
17 we best achieve that given that that money isn't free.

18 The second comment about abandoned flood plains,
19 that's just a term. Just by calling them "abandoned," we
20 meant they aren't currently flooded on a regular basis,
21 maybe 200 years ago they were, but nowadays, with the
22 insignificance of some streams, you often have flood
23 plains that are hydrologically isolated from the actual
24 stream bed. It doesn't mean that we're dismissing them.
25 We're just saying, hydrologically, they're abandoned from

1 most normal storm events. It doesn't mean we ought to
2 abandon them. It just means that hydrologically, that's
3 what they are. So that's a different topic.

4 MR. PEUGH: I don't think we have any like
5 that, that were flood plain at one time and some
6 geological change that made them that they aren't. In
7 fact, I think most of what you'd call abandoned flood
8 plains are more likely to be flooded in the future. As
9 our water gets harder and peak flows are higher, there is
10 more likelihood of those abandoned flood plains being
11 utilizing carrying water than there was in the past. So
12 the shift is in the up direction, not the down direction.

13 MR. CHUNG: But we want to prevent that
14 increase of flows because that has an adverse effect to
15 downstream areas. We want to minimize flooding, we want
16 to minimize excessive flows from urban runoff. I think
17 our goal is to make these areas look like what they did
18 maybe 200 years ago. More water isn't always better.

19 MR. PEUGH: That's fine for increasing the
20 water that comes down the street in a normal situation.
21 But when you increase the water in peak flows, that
22 causes a lot more habitat encroachment and a lot more
23 erosion, and a lot more downstream water quality. So I
24 don't think we really want to accelerate the river
25 velocity during peak flows.

1 MR. CHUNG: I think the Corps would agree
2 with that. And I think the Regional Board would also
3 agree with their hydro-modification policy. We don't
4 want to change the hydrology. We want to maintain the
5 dryness where applicable; we want to maintain the high
6 flows down to normal levels; we don't want to change
7 hydrology because that has adverse effects downstream.
8 We agree with you.

9 How do we achieve that? We're all ears on that.
10 I think that's something ripe for discussion, and that is
11 something the Corps, the County, and the public will
12 discuss on how that is achieved.

13 MR. PEUGH: I don't want to achieve it by
14 abandoning upper parts of the flood plain.

15 MR. CHUNG: Again, "abandoned" isn't
16 prescriptive; it's descriptive.

17 MR. OBERBAUER: It's like a technical
18 geologic term. It's abandoned because the stream --
19 there is a part that's been abandoned by the river.
20 That's all that we're talking about.

21 MR. PEUGH: No, it isn't, Tom. That's the
22 case in a lot of rivers, but here, it's just we
23 haven't -- it doesn't rain very often here, so people
24 forget it's in the flood plain. And once every 20 years,
25 it's no longer abandoned. It's fully functioning in the

1 flood plain. So the term "abandoned flood plain" doesn't
2 really apply here because our rivers don't have -- we
3 don't get great geological shifts.

4 MR. CHUNG: Well, yes, I think it's best
5 that we not use that term. I know in the technical
6 literature we have, it has a specific meaning. It's a
7 special term. But let's avoid that term in the actual
8 EIS and SAMP in order to avoid that ambiguity.

9 MS. MATTSON: Is it defined by a specific
10 hydrologic event, like one and a half to two years or --

11 MR. CHUNG: The way we define it is --

12 MR. PEUGH: 10 to 100 years.

13 MR. CHUNG: Yeah, 10 to 100 years. That's
14 how we define it as. But nevertheless, that is the way
15 some hydrogeomorphologists describe it. It means certain
16 things to him. It's a descriptive term, not a
17 prescriptive. And within our environmental documents, we
18 won't use that term because there is some ambiguity in
19 the meaning.

20 MR. PEUGH: Okay.

21 MR. CHUNG: And the first -- about Chula
22 Vista, sorry, Josie. That was an oversight. We'll put
23 that back in there.

24 MR. OBERBAUER: Does anyone else have any
25 other questions?

1 Thank you for coming to the meeting. If you have
2 any specific comments you want to make, you can speak to
3 the court reporter, and fill out one of those sheets and
4 mail it back to the address here.

5 Thank you very much.

6

7 (TIME NOTED: 7:55 p.m.)

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1 STATE OF CALIFORNIA.)
) SS.
2 COUNTY OF SAN DIEGO)
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4 I, Deborah M. O'Connell, CSR No. 10563,
5 a Certified Shorthand Reporter in and for the State of
6 California, do hereby certify:

7 That said hearing was taken down by me
8 in shorthand at the time and place named therein and was
9 thereafter transcribed by me; that this transcript
10 contains a full, true and correct record of the
11 proceedings which took place at the time and place set
12 forth in the caption hereto.

13 I further certify that I have no
14 interest in the event of this action.

15 EXECUTED this 13th day of May, 2008.

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20 Deborah M. O'Connell, CSR No. 10563
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